## Gordon County, Georgia

### Financial Policies

# Applicable to All Departments and Constitutional Offices

Adopted by the Board of County Commissioners September 1, 2009

Revised by the Board of County Commissioners
July 10, 2012



Prepared by the Finance Department

Al Leonard

Finance Director

#### **DRAFT TABLE OF CONTENTS**

FOREWORD	2
PREFACE	3
SECTION I * OPERATING BUDGET AND EQUITY RESERVE POLICIES	
General Operating Budget Policies	
Scope	10
Financing Current Costs	10
Budget Requirements by Fund Type	1C
Specific Operating Budget Policies	11
Budget Process and Adoption	11
Decentralized Budget Development Process	
Departmental Budget Requests	11
Estimating Revenues	
A Balanced Budget	
The Budgetary Basis	
Level of Budget Adoption and Control	
Budget Amendments	
Utilization of Prior Year's Fund Balance in Budget	
Appropriations at Year-End	
Budget Reporting System	
Demonstrating Legal Compliance	
Contingencies	
Budgeting "One-Time" Revenue Sources	
Funding of Defined Contribution Plan	
Capital Asset Maintenance	
Contributions	
Privatization	
Equity Policies.	
Financial Responsibility	
Budget Stabilization Resources	
54490t 0tabili24ton 1 tooda 000	
SECTION II * CAPITAL IMPROVEMENT PROGRAM POLICIES	
Identification of Capital Projects	17
CIP Preparation	17
Prioritizing Capital Projects	
Project Length Budget	17
Authorization of Budget Adjustments and Amendments	18
Construction Contracts	
Construction Contract Change Orders	
Coordination with Debt Policy	

#### SECTION III \* DEBT ISSUANCE AND MANAGEMENT POLICIES

Conditions for Issuing Long-term Debt	20
Conditions for Issuing Short-term Debt	
Limitation on Debt Issuance	21
Sound Financing of Debt	21
Refunding Debt	21
Debt Retirement	
Full Disclosure	
Legal Compliance	22
Credit Ratings	
Relationship with Capital Improvement Program	23
Competitive Financing	
Using Financial Specialists	<i></i> 23
SECTION IV * REVENUE ADMINISTRATION POLICIES	
SECTION IV " REVENUE ADMINISTRATION POLICIES	
Diversification and Stability	25
Revenue Budget Estimates	
User Based Fees and Charges (Exchange Revenues)	
Determining the Amount of User Fees and Charges	26
Updating User Fees and Charges	
New User Fees and Charges	26
Alternative Revenue Sources	
Revenue Collection	
Rates and Charges	27
Multi-Year Financial Projection	
Raising Property Taxes	27
SECTION V * ACCOUNTING, AUDITING AND FINANCIAL REPORTI	NG
POLICIES	140
Accounting	29
Scope	
Generally Accepted Accounting Principles (GAAP)	
Fund Structure	29
Chart of Accounts	
Auditing	
Scope	
Auditor Qualifications	
Auditor Independence	
Choosing the Audit Firm	
Audit AgreementInternal Audit Function	
Malfeasance and Embezzlement	
MARIE ASAULE AUT EDICE/ARDED	13 I

Financial Reporting	
Comprehensive Annual Financial Report	31
Annual Budget Document	
Financial Reporting to the Board of County Commissioners	31
Financial Reporting to the Departments	
External Financial Reporting to the State of Georgia	32
SECTION VI * PROCUREMENT POLICIES AND PROCEDURES	
General Policies	
Full and Open Competition	
Interest of County Officials or Employees in Expenditure of Public Funds	
Gifts and Gratuities	35
Disclaimer of Responsibility	
Specific Policies	35
Centralized Procurement Control	35
Budget Allocation	35
Procurement Thresholds	35
Operational Supplies, Small Equipment, and	
Capital Equipment Thresholds	36
State of Georgia Procurement Contracts	36
Sole Source Procurement	36
Public Works Construction	36
Road Construction	
Required Bonds	37
Bid Bond	37
Performance Bond	37
Payment Bond	37
Public Bid Openings	37
Formal Bid Awards	38
Cancellation or Rejection of Bids or Proposals	38
Change Orders	
Vendor Qualifications and Responsibilities	38
No Local Bidder Preference	38
Sale of Surplus County Property	38
County Equipment and Vehicles	
County-Owned Real Property	39
County-Owned Real Property Used for Road Purposes	
Loaning of County Equipment	
Specific Procedures	39
Organization	
Scope	
Employees Approved for Procurement	
General Purchases	
Recurring Purchases	
County Credit Card Purchases	

Emergency Purchases	40
Vendor Relations	40
Normal Purchasing Procedures (\$1 - \$19,999)	41
Formal Sealed Bids Procedures (\$20,000 and greater)	
Formal Sealed Proposals (\$20,000 and greater)	42
Special Issues	
Purchase Orders and Changes	
Violations of Purchasing Procedures	
SECTION VII * DEPOSIT AND INVESTMENT MANAGEMENT POLICIES	
General Policies	
Scope	
Pooled Cash and Investment Management	
Allocation of Investment Earnings	
Ethics and Conflicts of Interest	
Deposit Management Policies	
Choosing Depositaries	
Collateralization	
Investment Management Policies	
General Investment Objectives	
Delegation and Authority	
Prudence	
Safekeeping and Custody	
Internal Controls	
Purchasing Investments	48
Legal Investment Instruments	49
Using the State of Georgia Local Government Investment Pool	49
Investment Diversification	
Investment Maturities	50
Reporting	50
SECTION VIII * TRAVEL POLICIES	
Definitions	
Travel Authorization	
Meal Allowance	
Overnight Stays	
No Overnight Stay	
Conducting County Business	
Lodaina	54

# SECTION IX GRANT POLICIES

#### **SECTION IX – GRANT POLICIES**

This policy provides procedures for the financial administration of grants. These grant funds are from State and Federal sources and may be used for County operated programs or may be pass-through funds for local agencies or organizations.

The granting agencies, state and federal law, and generally accepted accounting principles impose specific requirements for the proper accounting and reporting of grant revenues and expenditures. Therefore, the Finance Department must be informed of grants applied for and awarded to the County to assure that accounting procedures are in place to allow expenditure and receipt of grant funds.

#### A. PROCEDURES

The following procedures are designed to outline the actions to be taken by County staff throughout the life of a grant. The phases of a grant include: application, acceptance, program activity and request for reimbursement, receipt of funds, and close out.

#### **B. APPLICATION PHASE**

When County staff decides to seek grant funding, they should consult with the Finance Director to determine whether cash/in-kind match is required, and, if so, provide detail to establish funding. The County department that is requesting the grant must prepare to present before the Board of County Commissioners a report stating the purpose for applying for the grant, match/non-match of funds, and request that the Board authorize the Chairman to sign all documents pertaining to the grant. After Board approval, the department may submit the grant application to the granting agency. Copies of the grant application must also be submitted to the County Clerk and Finance Department to be placed on file.

#### C. ACCEPTANCE PHASE

Once the grant is awarded, the Board of County Commissioners must vote to accept the grant, any budget amendment that coincides with the grant, and for the Chairman to sign the necessary documents pertaining to accepting the grant. Copies of the award documents must be submitted to the County Clerk and Finance Department to be placed on file. The Finance Department will then establish appropriate general ledger accounts to assure financial accountability.

#### D. PROGRAM ACTIVITY AND REQUEST FOR REIMBURSEMENT PHASE

County departments are required to follow County procurement policies and procedures for grant purchases, unless the grant conditions state otherwise. Purchase requests must contain the grant name and number to ensure that the purchase is being charged to the grant account in the accounting system.

Copies of the following documents should be provided to the Finance Department:

- Reimbursement requests when initiated;
- Any amendments to the grant;
- Documentation of reporting requirements and frequency;

Any applicable contracts and renewal letters for contractors.

The grantee department is responsible for enforcing the terms and conditions outlined in the grant. These should be routinely reviewed by the department for compliance. The grantee department is responsible for submitting reimbursement requests in a timely manner. Requests should be filed in accordance with grant requirements, terms, and conditions.

Throughout the County's fiscal year, the grantee department should work with the Finance Department to review revenue received and expenditures incurred for each grant. Any discrepancies or inconsistencies should be reported to the Finance Department for resolution.

Grants may be reviewed by the external auditors during the course of the annual audit. The areas examined could include documentation, compliance with the terms of the grant, and timeliness of reports and reimbursement requests.

#### E. RECEIPT OF FUNDS

Reimbursement checks should be brought by the grantee department to the Finance Director with an explanation describing the grant, the reimbursement request, and the period covered by the reimbursement. The County Controller will then code the checks, submit the checks for deposit, and enter the revenue into the accounting system.

#### F. CLOSE OUT OF GRANT

The grantee department should close out the grant with accordance to the grant requirements. Copies of the final grant report should be submitted to the County Clerk and the Finance Department to be placed on file.